

Message Text

LIMITED OFFICIAL USE

PAGE 01 USBERL 02055 290925Z

42

ACTION EUR-12

INFO OCT-01 ISO-00 ACDA-07 IO-13 SAI-01 CIAE-00 DODE-00

PM-04 H-02 INR-07 L-03 NSAE-00 NSC-05 PA-01 PRS-01

SP-02 SS-15 USIA-06 EB-07 FAA-00 DOTE-00 TRSE-00 /087 W

----- 045119

R 290825Z SPE 76

FM USMISSION USBERLIN

TO SECSTATE WASHDC 3174

AMEMBASSY BONN

INFO AMEMBASSY BERLIN UNN

AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY ANKARA

AMEMBASSY BUCHAREST

AMEMBASSY SOFIA

USMISSION NATO

LIMITED OFFICIAL USE USBERLIN 2055

E.O.11652: N/A

TAGS: PGOV, WB, GW

SUBJECT: SENAT REPORT ON BERLIN AVIATION

REF: A) 73 BERLIN 440, B) USBERLIN 1817

1. SUMMARY: REPORT RELEASED SEPT. 22 BY BERLIN SENAT
RESPONDS TO OPPOSITION CDU-INSPIRED PARLIAMENTARY
REQUIREMENT FOR STATEMENT ON STEPS TAKEN BY THE SENAT
TO BETTER BERLIN'S AIR TRAFFIC SITUATION. THE REPORT
ACKNOWLEDGES FUNDAMENTAL IMPORTANCE OF AVIATION FOR BERLIN.
SENAT REPORT REVIEWS CONSTRAINTS ON DEVELOPMENT OF
BERLIN AVIATION, INCLUDING GEOGRAPHIC LOCATION, OBSTRUCTION
BY THE SOVIETS, GDR AND BULGARIANS, AND THE INCREASINGLY
ATTRACTIVE ALTERNATIVE OF SURFACE TRAVEL. REPORT ALSO
COVERS NON-THREE POWER LANDING RIGHTS IN WEST BERLIN,
TURKISH WORKER FLIGHTS, BULGARIAN INTERFERENCE WITH BERLIN
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 USBERL 02055 290925Z

ORIGINATING TRAFFIC, INTERNATIONAL CONNECTIONS ("IN AN ECONOMICALLY FUNGIBLE FRAMEWORK"), AIR SERVICES TO EASTERN EUROPE AND THE CONFIGURATION OF BERLIN SERVICES. END SUMMARY.

2. THE FOLLOWING PRELIMINARY REPORT IS FURNISHED TO THE DEPARTMENT FOR ITS BACKGROUND IN THE EVENT MAYOR LUEDER RAISES SUBJECT DURING HIS CONSULTATIONS IN WASHINGTON THIS WEEK. OUR VIEWS NOT MEANT TO PRE-EMPT THOSE OF THREE CIVIL AIR ATTACHES WHO ARE NOW MAKING FULL ANALYSIS OF PAPER. IN INTERIM, CAA'S HAVE AGREED THAT ALLIED MISSIONS IN BERLIN WORK OUT IMMEDIATE LINE FOR DEPLOYMENT WITH SENAT.

3. IN COMPARING PRESENT SENAT REPORT WITH ITS 1973 POSITION PAPER ON BERLIN FUTURE AS AIR TRAFFIC CENTER (REF A), WE FIND SEVERAL POINTS INSTRUCTIVE. 1973 PAPER LISTED SIX PROPOSALS:

- A. LUFTHANSA INTERMEDIATE LANDING AT TEGEL ENROUTE MOSCOW-TOKYO.
- B. NORTH-SOUTH ROUTINGS VIA TEGEL FOR SAS, AUA, AND THY.
- C. ALLIED AIRLINE FLIGHT FROM TEGEL TO EASTERN EUROPE.
- D. GERMAN CHARTER FLIGHTS FROM TEGEL TO EASTERN EUROPE.
- F. EXPANSION OF ALLIED TRAFFIC IN CORRIDORS.
- F. OBSERVATION MADE AT TIME BY THEN HEAD OF CHANCELLERY MULLER THAT PROPOSALS AMOUNTED TO "HOPE CHEST" HAS TURNED OUT TO BE ACCURATE. IN CURRENT STUDY, LACK OF SIGNIFICANT MOVEMENT ON MOST OF THESE PROPOSALS IS REPORTED MATTER-OF-FACTLY AND ATTRIBUTED EITHER TO SOVIET-GDR OBSTRUCTION OR ECONOMIC FORCES.

4. UNFORTUNATELY, IN REVIEWING ONLY AREA IN WHICH SOME PROGRESS HAS BEEN ACHIEVED--ALLIED FLIGHTS BETWEEN WEST BERLIN AND EAST EUROPE--CURRENT REPORT IS INACCURATE. REPORT CLAIMS RUMANIANS DENIED PAN AM REQUEST FOR STRING OF CHARTER FLIGHTS TO BUCHAREST THIS SUMMER AND FAILS TO POINT OUT THAT PAN AM HAS REGULAR CONNECTIONS THROUGH FRANKFURT TO BELGRADE, BUDAPEST, BUCHAREST AND OTHER EAST EUROPEAN CAPITALS VIA LUTHANSA. EARLIER REPORT STEMMED FROM NEED TO COUNTER OPPOSITION CDU COMPLAINTS ABOUT ALLEGED LACK OF COMPREHENSIVE SENAT CONCEPT FOR LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 03 USBERL 02055 290925Z

BERLIN'S AIR FUTURE. CURRENT REPORT LIKEWISE ISSUED IN RESPONSE TO CDU-INITIATED MOTIONS IN HOUSE OF REPRESENTATIVES (FEBRUARY 12 AND JUNE 24) CONCERNING GENERAL AIR TRAFFIC CONCEPT FOR CITY, AS WELL AS SPECIFIC ISSUES (TURKISH WORKER FLIGHTS AND CAPACITY ON IGS).

5. CURRENT REPORT HAS VERY LITTLE IF ANYTHING TO PROPOSE

IN WAY OF IMPROVEMENTS IN INTERNATIONAL CONNECTIONS. REPORT MERELY MENTIONS FOR RECORD PROBLEMS ASSOCIATED WITH EASTERN EUROPEAN FLIGHTS AND NON-THREE POWER FLIGHTS TO TEGEL. REMAKRS ON TURKISH WORKER FLIGHTS, A SUBJECT OF SENAT CONCERN FOR TWO YEARS, CONTAIN NO SURPRISES. ISSUE OF DUMPING PRICES HAS BEEN BOILED DOWN TO FACT OF THY'S COMPETITIVE ADVANTAGE ON DOMESTIC ROUTE. INSTANBUL-ANKARA, WHICH SENAT SAYS MUST BE CONDEMNED IN TERMS OF BERLIN'S AIR TRAFFIC INTERESTS. BULGARIANS ARE GIVEN USUAL CRITICISM FOR THEIR HARDHEADEDNESS ON OVER-FLIGHTS. SENAT CONCLUDES WITH BLAND OBSERVATION THAT QUESTIONS OF TURKISH CHARTERS HAVE BEEN LAID BEFORE ALLIES AND THAT DEVELOPMENTS ARE BEING FOLLOWED CAREFULLY.

6. HALF OF STUDY IS DEVOTED TO IGS. IT COVERS SIX POINTS:

- A. SEAT OFFERINGS.
- B. PEAK PERIOD PROBLEMS.
- C. SCHEDULING.
- D. REGULARITY AND PUNCTUALITY OF FLIGHTS.
- E. SERVICE.
- F. FARES AND SUBSIDY.

MUCH OF THIS STUDY, PARTICULARLY PORTION ON IGS, IS TECHNICAL AND DETALIED IN NATURE AND NOT THE SORT OF ISSUE LUEDER HAS LED US TO BELIEVE HE WILL BE DISCUSSING IN WAHSINGTON (REF B). THESE MATTERS ARE GRIST FOR CAA MILL IN BONN A ND FOR DISCUSSIONS BETWEEN SENAT AND CARRIES DIRECTLY.

7. LOCAL MANAGEMENTS OF BRITISH AIRWAYS AND PAN AM REACTED SHARPLY TO SEVERAL CRITICAL POINTS IN REPORT, NAMELY THAT AIRLINES CANCEL SO CALLED "LIGHT FLIGHTS" (THOSE WITH VERY FEW PASSENGERS)--THEY DON'T--AND THAT AIRLINES HAVE SUBSTANTIALLY LOWER OPERATING COSTS THAN LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 04 USBERL 02055 290925Z

LUFTHANSA. ALSO, PAN AM PUBLICLY REBUTTED SENAT CLAIM THAT RUMANIANS HAD DENIED CHARTER PROGRAM.

8. ALLIED MISSIONS RECEIVED ADVANCE COPY OF REPORT ON FRIDAY, SEPTEMBEF 16, AND FOLLOWING MONDAY ASKED SENAT CHANCELLERY TO WITHHOLD PUBLICATION OF REPORT UNTIL CIVIL AIR ATTACHES HAD CHANCE TO REVIEW IT. OUR INTENTION WAS TO MAKE PROMPT REVIEW SO THAT SENAT COULD HAVE BENEFIT OF OUR COMMENTS AND COULD MAKE SEPTEMBER 30 DEADLINE SET BY HOUSE OF REPRESENTATIVES. SENAT DID DELAY PUBLICATION ONE DAY BUT THEN RELEASED REPORT BEFORE ALLIED COMMENTS RECEIVED. RELIABLE SOURCE TOLD US THAT MAYOR LUEDER TOLD SENAT MEETING ON SEPTEMBER 21 THAT IF ALLIES COULD GO AHEAD AND RAISE AIR FARES WITHOUT

GENUINE CONSULTATION WITH SENAT, THEN HE FELT UNDER NO
JUSTIFIABLE COMPULSION TO WITHHOLD HIS REPORT UNTIL ALLIES
HAD REVIEWED IT. COMMENT: IF LUEDER DID INDEED SAY THAT,
WE BELIEVE ALLIES GOT BETTER PART OF BARGAIN. END COMMENT.
GEORGE

LIMITED OFFICIAL USE

NNN

*** Current Handling Restrictions *** n/a

*** Current Classification *** LIMITED OFFICIAL USE

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: AIR TRAFFIC, CENTRAL LEGISLATURE, REPORTS
Control Number: n/a
Copy: SINGLE
Draft Date: 29 SEP 1976
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: GarlanWA
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1976USBERL02055
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: n/a
Errors: n/a
Film Number: D760366-1558
From: USBERLIN
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1976/newtext/t197609105/aaaagieh.tel
Line Count: 178
Locator: TEXT ON MICROFILM, TEXT ON-LINE
Office: ACTION EUR
Original Classification: LIMITED OFFICIAL USE
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators: n/a
Previous Classification: LIMITED OFFICIAL USE
Previous Handling Restrictions: n/a
Reference: 73 BERLIN 440, 76 USBERLIN 1817
Review Action: RELEASED, APPROVED
Review Authority: GarlanWA
Review Comment: n/a
Review Content Flags:
Review Date: 03 NOV 2003
Review Event:
Review Exemptions: n/a
Review History: RELEASED <03 NOV 2003 by GarlanWA>; APPROVED <04 NOV 2003 by GarlanWA>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
04 MAY 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: <DBA CORRECTED> mcm 970925
Subject: SENAT REPORT ON BERLIN AVIATION
TAGS: PGOV, GE, WB
To: BONN
STATE
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006